Lecture 17: Policy Lab Does rural electrification work? I

PPHA 34600 Prof. Fiona Burlig

Harris School of Public Policy University of Chicago We looked at several ways to incorporate ML into CI

- 1 Generating (big) data
- 2 Exploring heterogeneity
- Improving research designs
 - ML works with SOO to handle functional form
 - And with SOU to aid in generating counterfactuals

The world at night



Electrification is a major policy goal

1.1 billion people still lack modern electricity access

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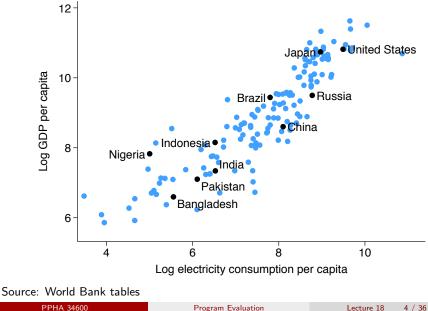
1.1 billion people still lack modern electricity access

"Access to energy is essential to reduce poverty." — The World Bank

"By developing infrastructure that provides sustainable, reliable and affordable access to modern energy services, people, communities and countries can significantly improve their living standards and economic status."

- United Nations Development Programme

Wealthy countries use more electricity per capita



Program Evaluation Lecture 18

Research question

What is the causal effect of rural electrification on economic development?

This is not totally straightforward to answer:

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- Electrified places might be...:
 - Growing faster (slower) than non-electrified places
 - More (less) politically connected
 - Have other infrastructure (roads, etc)
 - Be wealthier (less wealthy)
 - Etc

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 - Etc
- $\rightarrow\,$ There are many forms of selection bias!

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- ... but even this is not straightforward









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 - Or do we consider general equilibrium?

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 - Or should actual power supply reflect existing conditions?
- Do we care about effects on households? Villages? Towns? Counties?
- Do we think about electrification in one location at a time?
 - Or do we consider general equilibrium?
- \rightarrow Actually ideal experiment probably requires multiple Earths
 - \rightarrow Or at least a really large sample!

If you thought the *ideal* experiment was tricky...

An additional practical wrinkle:

- Randomizing electricity access is impractical!
 - Like roads, electricity works on a network
 - Putting a random segment in the middle of nowhere would not work
 - Simple randomization is therefore not really going to work
 - Not to mention that it's going to be extremely hard to randomize at any meaningful scale

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 - Not to mention that it's going to be extremely hard to randomize at any meaningful scale
- \rightarrow A quasi-experimental approach may be useful here

This is the most prominent early econ paper estimating effects of RE:

- **Research question:** What is the effect of electrification on "the ability of the poor to use their labor resources for market production?"
- $\rightarrow\,$ AKA, what is the effect of RE on employment?

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- The nature of work at home may change
- So can work outside of the home

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The expected sign is ambiguous:

- New technology \rightarrow higher productivity in home activity...
- $\bullet\,$...but also more time in the day \rightarrow more time spent on market
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 - Both in- and out-migration effects

- 1993: more than 2/3 of households didn't have electricity
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 - 2x as many households electrified as the first five years of the REA (US)

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- 1994: Elections \rightarrow new Black-led government ends Apartheid
 - ANC commits to universal electrification
- 2001: 1/4 of households were newly connected to the grid
 - 2x as many households electrified as the first five years of the REA (US)
- $\rightarrow\,$ Massive push towards rural electrification
- \rightarrow Opportunity for a natural experiment!

What did the electrification program look like?

- National Electrification Programme (NEP): electrify 300k households
- Implemented through Eskom, the monopoly utility
- Cost \$1.4bn; connected 470,000 hhs in KZN (1993-2003)
- Connections powerful enough to run a few (small) appliances
- Places that were more expensive to electrify got power later

Post-Apartheid South Africa is an interesting place to study RE:

- A big switch from no power to power
- Very poor, marginalized groups getting access
- At the same time, many people getting access
- Important evidence from Sub-Saharan Africa

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- A big switch from no power to power
- Very poor, marginalized groups getting access
- At the same time, many people getting access
- Important evidence from Sub-Saharan Africa
- Also a unique setting
- Nothing has ever really looked just like this context
- \rightarrow You should ask about external validity

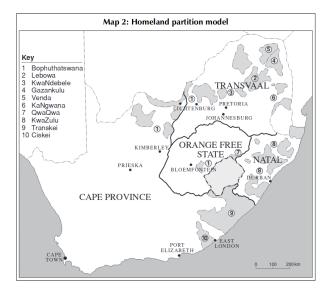
Dinkelman (2011): Data

| | Means | (standard dev | viation) | Differences in means (standard error) | | |
|---|-----------------------|-------------------------|----------------------|---------------------------------------|---------------------------|---------------------|
| | Full sample (1) | Eskom project (2) | No project (3) | Columns 2–3 (4) | By gradient | |
| Covariates in 1996 | | | | | No controls (5) | Controls (6) |
| Poverty rate | 0.61 (0.19) | 0.59 (0.17) | 0.61 (0.20) | -0.024^{**} (0.01) | 0.00 (0.00) | 0.002 (0.00) |
| Female-headed HHs | 0.55 (0.13) | 0.55 (0.12) | 0.55 (0.13) | 0.00 (0.01) | 0.005*** (0.00) | 0.001 (0.00) |
| Adult sex ratio $(N_{females}/N_{males})$ | 1.48 (0.28) | 1.41 (0.25) | 1.49 (0.29) | -0.080*** (0.02) | 0.011*** (0.00) | 0.004** (0.00) |
| Indian, white adults $\times 10$ | 0.00 (0.01) | 0.00 (0.00) | 0.00 (0.01) | 0.00 (0.00) | 0.000 (0.00) | 0.000 (0.00) |
| Kilometers to road | 37.95 (24.57) | 35.62 (24.18) | 38.54 (24.64) | -2.917^{**} (1.44) | -0.201 (0.41) | -0.156 (0.18) |
| Kilometers to town | 38.57 (18.12) | 36.34 (15.34) | 39.13 (18.72) | -2.790*** (1.06) | 0.278 (0.41) | 0.180 (0.13) |
| Men with high school | 0.06 (0.05) | 0.08 (0.05) | 0.06 (0.05) | 0.016*** (0.00) | -0.002*** (0.000) | -0.003** (0.00) |
| Women with high school | 0.07 (0.05) | 0.08 (0.05) | 0.06 (0.05) | 0.020*** (0.00) | -0.002^{***} (0.000) | 0.000 (0.00) |
| Household density | 22.05 (30.48) | 32.56 (49.31) | 19.41 (22.75) | 13.152*** (1.76) | -0.523* (0.31) | -0.944*** (0.30) |
| Kilometers from grid | 19.06 (13.32) | 15.75 (10.20) | 19.89 (13.88) | -4.139*** (0.77) | -0.235 (0.36) | 0.029 (0.12) |
| Land gradient | 10.10 (4.89) | 9.12 (4.21) | 10.35 (5.02) | -1.232*** (0.29) | | |
| N communities | 1,816 | 365 | 1,451 | 1,816 | 1,816 | 1,816 |

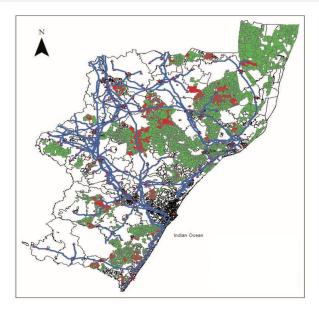
Dinkelman (2011): Data

| | | Means | Difference: | | |
|------------------------|------------|-------------------------|--------------------------|----------------------|--------------------------|
| | Year | Full sample (1) | Eskom project (2) | No project (3) | Column 2–3 (4) |
| Female employment rate | 1996 | 0.07 (0.08) | 0.09 (0.07) | 0.06 (0.08) | 0.021*** (0.00) |
| | 2001 | 0.07 (0.07) | 0.08 (0.07) | 0.06 (0.07) | 0.017*** (0.00) |
| Difference | Δ_t | 0.000 (0.002) | -0.003 (0.005) | 0.001 (0.00) | -0.004 (0.00) |
| Male employment rate | 1996 | 0.14 (0.11) | 0.16 (0.11) | 0.13 (0.11) | 0.031*** (0.01) |
| | 2001 | 0.10 (0.09) | 0.11 (0.09) | 0.10 (0.09) | 0.014** (0.01) |
| Difference | Δ_t | -0.04^{***} (0.00) | -0.050^{***} (0.01) | -0.033*** (0.00) | -0.017^{***} (0.01) |
| Ν | | 1,816 | 365 | 1,451 | |

Dinkelman (2011): Context



Dinkelman (2011): Data



Electrification was not randomly assigned in South Africa:

• We need a research design to estimate the causal effect of interest Ideally, we'd estimate:

$$Y_{id} = \alpha + \tau D_{id} + \varepsilon_{id}$$

where:

 Y_{id} is the outcome (female employment rate) in community *i* in district *d* D_{id} is an electrification indicator

 ε_{id} is an error term

 \rightarrow Without random assignment, we will get bias (why?)

Without random assignment, we could leverage time:

$$Y_{idt} = \tau D_{idt} + \alpha_{id} + \delta_t + \varepsilon_{idt}$$

 \rightarrow Note that Dinkelman writes this a bit weirdly

$$y_{jdt} = \alpha_0 + \alpha_1 t + \alpha_2 T_{jdt} + \mu_j + \delta_j t + \rho_d + \lambda_d t + \epsilon_{jdt},$$

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- Why a time trend, not time FE?
- You can't have a district and a community FE?
- \rightarrow Even with time, we still have identification concerns (why?)

Dinkelman uses an IV approach to overcome the selection problem:

• We want to isolate the effect of electrification from everything else

For the instrument to be valid, we need:

- **1** First stage: Our IV needs to be correlated with electrification
- **2** Exclusion restriction: Our IV needs to only move *Y* through electrification

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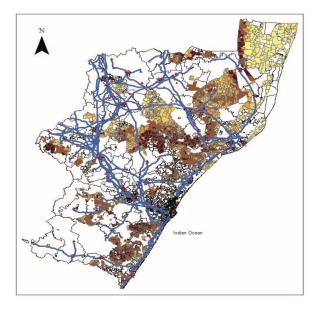
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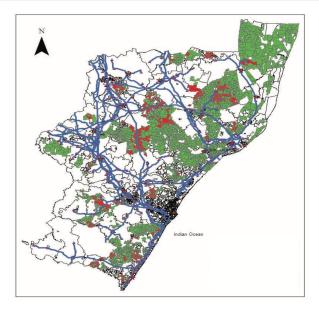
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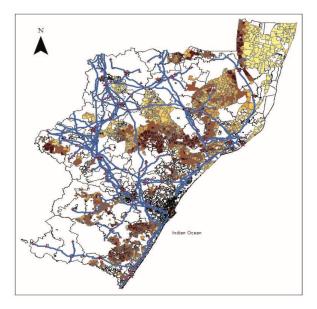
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Instrument of choice: land gradient

- Steeper land is more expensive to electrify
- The first stage should be negative







With the instrument, we simply estimate:

$$D_{idt} = \theta Z_{idt} + \alpha_{id} + \delta_t + \varepsilon_{idt}$$
$$Y_{idt} = \tau \hat{D}_{idt} + \alpha_{id} + \delta_t + \varepsilon_{idt}$$

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Identifying assumption: Conditional on fixed effects, land gradient does not affect employment growth other than through electricity

Is this reasonable?

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• Is this reasonable?

LATEs: Estimates are the LATE for relatively flatter places

• How should this compare to ATE?

Dinkelman (2011): First stage

| Dependent variable: Eskom project $= [1 \text{ or } 0]$ | (1) | (2) | (3) | (4) |
|---|-----------|-------------------|----------------------|----------------------|
| Gradient \times 10 | | -0.075^{**} | -0.078^{***} | -0.077*** |
| | (0.040) | (0.034) | (0.027) | (0.027) |
| Kilometers to grid × 10 | | -0.040* | -0.012 | -0.011 |
| | | (0.021) | (0.023) | (0.023) |
| Household density \times 10 | | 0.017*** | | 0.013** |
| | | (0.004) | (0.006) | (0.006) |
| Poverty rate | | 0.023 | 0.019 | 0.017 |
| | | (0.069) | (0.070) | (0.069) |
| Female-headed HHs | | 0.393*** | | 0.155 |
| A della esse esti e | | (0.120) | (0.107) | (0.107) |
| Adult sex ratio | | -0.1/3*** (0.052) | -0.130*** (0.042) | -0.121*** (0.042) |
| Indian, white adults \times 10 | | -1.236*** | · / | -1.105** |
| indian, white addits \times 10 | | (0.401) | (0.459) | (0.452) |
| Kilometers to road \times 10 | | 0.003 | -0.010 | -0.010 |
| Infolictus to road a ro | | (0.009) | (0.010) | (0.010) |
| Kilometers to town \times 10 | | 0.016 | 0.008 | 0.008 |
| | | (0.015) | (0.015) | (0.016) |
| Men with high school | | -0.269 | -0.185 | -0.152 |
| | | (0.500) | (0.411) | (0.417) |
| Women with high school | | 1.046** | 0.965** | 0.984** |
| | | (0.475) | (0.413) | (0.409) |
| Δ_i water access | | | | 0.012 |
| | | | | (0.048) |
| Δ_i toilet access | | | | 0.155 |
| | | | | (0.104) |
| District fixed effects Mean of outcome variable | N 0.20 | N 0.20 | Y 0.20 | Y 0.20 |
| N communities | 1.816 | 1.816 | 1.816 | 1.816 |
| R^2 | 0.01 | 0.07 | 0.18 | 0.18 |
| F-statistic on gradient | 4.20 | 4.87 | 8.34 | 8.26 |
| Pr > F | 0.04 | 0.03 | 0.00 | 0.00 |
| | | | | |

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Program Evaluation

Dinkelman (2011): Household Behavior

| Outcome is Δ_t in: | OLS | OLS | IV | IV |
|-------------------------------|----------------|----------------|-------------|--------------|
| | No controls | Controls | No controls | Controls |
| | (1) | (2) | (3) | (4) |
| (1) Lighting with electricity | 0.251*** | 0.221*** | 0.577*** | 0.635*** |
| Mean: 0.08 | (0.032) | (0.031) | (0.188) | (0.227) |
| (2) Cooking with wood | -0.045^{***} | -0.039^{***} | -0.266 | -0.275^{*} |
| Mean: -0.035 | (0.012) | (0.012) | (0.179) | (0.147) |
| (3) Cooking with electricity | 0.068^{***} | 0.056^{***} | 0.250** | 0.228** |
| Mean: 0.037 | (0.009) | (0.009) | (0.107) | (0.101) |
| (4) Water nearby | -0.029 | 0.005 | -0.483* | -0.372 |
| Mean: 0.007 | (0.029) | (0.024) | (0.249) | (0.248) |
| (5) Flush toilet | 0.003 | 0.008 | 0.018 | 0.067 |
| Mean: 0.03 | (0.006) | (0.005) | (0.069) | (0.068) |

Dinkelman (2011): Female Employment

| | | | 4 | Δ_i female emp | ployment ra | ite | | |
|---|-------------------|--|---------------------|--|----------------------------|--------------------|----------------------------------|----------------------------------|
| | 0 | OLS regressio | on coefficie | nts | IV regression coefficients | | | |
| | (1) | (2) | (3) | (4) | (5) | (6) | (7) | (8) |
| Eskom project A. R. 95 percent C.I. | -0.004 (0.005) | $\begin{array}{c} -0.001 \\ (0.005) \end{array}$ | 0.000 (0.005) | $ \begin{array}{c} -0.001 \\ (0.005) \end{array} $ | 0.025 (0.045) | 0.074 (0.060) | 0.090* (0.055) [0.05; 0.3] | 0.095* (0.055) [0.05; 0.3] |
| Poverty rate | | 0.029*** (0.011) | 0.033*** (0.010) | 0.031*** (0.010) | | 0.027** (0.012) | 0.032** (0.013) | 0.031** (0.013) |
| Female-headed HHs | | 0.042** (0.019) | 0.051*** (0.019) | 0.047** (0.020) | | 0.014 (0.031) | 0.036 (0.026) | 0.033 (0.026) |
| Adult sex ratio | | 0.019** (0.009) | 0.017** (0.008) | 0.020*** (0.007) | | 0.033** (0.014) | 0.029** (0.012) | 0.032*** (0.012) |
| Baseline controls? | Ν | Y | Υ | Y | Ν | Υ | Υ | Υ |
| District fixed effects? | | N | Y | Y | Ν | Ν | Y | Y |
| Δ_i other services? N communities | N 1,816 | N 1,816 | N 1,816 | Y 1,816 | N 1,816 | N 1,816 | N 1,816 | Y 1,816 |

Dinkelman (2011): Male Employment

| | Δ_i male employment rate | | | | | | | | |
|----------------------------|---------------------------------|-----------|----------|----------|----------------------------|----------|---------------|--------------|--|
| - | OLS regression coefficients | | | | IV regression coefficients | | | | |
| - | (1) | (2) | (3) | (4) | (5) | (6) | (7) | (8) | |
| Eskom project | -0.017** | -0.015*** | -0.009 | -0.010* | -0.063 | 0.069 | 0.033 | 0.035 | |
| | (0.007) | (0.006) | (0.006) | (0.006) | (0.073) | (0.082) | (0.064) | (0.066) | |
| A. R. 95 percent C.I. | | | | | | | [-0.05; 0.25] | [-0.05; 0.25 | |
| Poverty rate | | 0.062*** | 0.064*** | 0.063*** | | 0.059*** | 0.064*** | 0.062*** | |
| | | (0.020) | (0.018) | (0.018) | | (0.022) | (0.019) | (0.019) | |
| Female-headed HHs | | 0.217*** | 0.233*** | 0.227*** | | 0.187*** | 0.227*** | 0.220*** | |
| | | (0.029) | (0.030) | (0.030) | | (0.042) | (0.034) | (0.034) | |
| Adult sex ratio | | 0.018* | 0.012 | 0.017 | | 0.034* | 0.018 | 0.023 | |
| | | (0.011) | (0.011) | (0.011) | | (0.019) | (0.015) | (0.015) | |
| Baseline controls? | Ν | Y | Ŷ | Y | Ν | Y | Y | Y | |
| District fixed effects? | Ν | Ν | Υ | Υ | Ν | Ν | Y | Y | |
| Δ_i other services? | Ν | Ν | Ν | Y | Ν | N | Ν | Y | |
| N communities | 1,816 | 1,816 | 1,816 | 1,816 | 1,816 | 1,816 | 1,816 | 1,816 | |

Dinkelman (2011): Panel Results

| | Females | | Ma | Males | | Females | | ales |
|----------------------------|---------------------|---------------------|---------------------|---------------------|---------------------|---------------------|---------------------|---------------------|
| | OLS | FE | OLS | FE | OLS | FE | OLS | FE |
| | (1) | (2) | (3) | (4) | (5) | (6) | (7) | (8) |
| | Panel A. Empl | oyment [1/0] | | | Panel B. Us | ual weekly h | ours of work | |
| MD electrification | 0.126** | 0.128 | 0.090 | 0.134 | 6.646*** | 8.920 | 5.671** | 13.090 |
| rate | (0.058) | (0.149) | (0.077) | (0.164) | (1.771) | (6.634) | (2.597) | (12.947) |
| Trend | -0.010 | 0.046** | -0.051^{***} | -0.075^{***} | -0.407 | -0.588 | -0.322 | -1.424 |
| (1995–2001) | (0.012) | (0.020) | (0.012) | (0.022) | (0.491) | (0.872) | (0.620) | (1.701) |
| N | 152 | 152 | 152 | 152 | 151 | 151 | 151 | 151 |
| Mean of outcome | 0.25 | 0.25 | 0.42 | 0.42 | 42.82 | 42.82 | 46.94 | 46.94 |
| R^2 | 0.06 | 0.63 | 0.09 | 0.76 | 0.06 | 0.42 | 0.03 | 0.45 |
| | Panel C. Log | hourly wage | | | Panel D. Lo | g monthly ea | rnings | |
| MD electrification rate | -0.148 | -1.380 | 0.101 | 0.171 | -0.070 | -0.616 | 0.414** | 1.107** |
| | (0.253) | (1.046) | (0.211) | (0.483) | (0.225) | (0.995) | (0.191) | (0.477) |
| Trend | -0.079^{***} | 0.132 | -0.027 | 0.077 | -0.091** | -0.065 | -0.047 | -0.085 |
| (1995–2001) | (0.030) | (0.137) | (0.032) | (0.063) | (0.037) | (0.131) | (0.033) | (0.063) |
| N Mean of outcome R^2 | 146 1.17 0.03 | 146 1.17 0.52 | 148 1.49 0.00 | 148 1.49 0.51 | 146 6.42 0.03 | 146 6.42 0.52 | 148 6.80 0.05 | 148 6.80 0.57 |

The "reproducibility crisis" is becoming a Thing:

- We have lots of results that don't replicate
- When we try to re-do experiments, we don't find the same results
- Famous example: power poses!

The "reproducibility crisis" is becoming a Thing:

- We have lots of results that don't replicate
- When we try to re-do experiments, we don't find the same results
- Famous example: power poses!
- \rightarrow A central culprit: **p-hacking**
 - Researchers get jobs based on statistically significant effects
 - This generates incentives to find them
 - We get a lot of results with 0.051
 - ... a lot more than 20%!
 - Adding controls, etc to get "stars" is common

One way to generate "stars" is to run a lot of regressions:

- With a 95% confidence threshold, you will find stars 5% of the time, even if your null hypothesis is true
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- (If you report all of them, we're fine!)
- $\rightarrow\,$ If we do this, we're killing the usefulness of stars
- \rightarrow And generating results that won't replicate

Addressing multiple testing

There are a few fixes to this issue:

- Pre-specification
 - Before you look at data, write down exactly what you're going to run
 - And make this public
 - So I can tell how many tests you actually did!
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- Ø Multiple correction adjustment
 - Adjust for the fact that you ran many tests
 - Essentially involves inflating your p-values
 - Many ways to do this: FWER, FDR, Bonferroni
 - $\rightarrow\,$ This is best paired with prespecification

Dinkelman (2011): Spillovers?

| Outcome: Δ_t female employment | OLS (1) | IV (2) | N communities (3) |
|--|-------------------|-------------------|-------------------|
| Panel A. | | | |
| Full sample | -0.001 (0.005) | 0.095* (0.055) | 1,816 |
| Panel B. | | | |
| Excluding nonproject areas < 1 km from project site | -0.004 (0.006) | 0.076 (0.057) | 1,205 |
| Panel C. | | | |
| Excluding nonproject areas < 5 km from project site | -0.003 (0.008) | 0.069 (0.077) | 840 |

Dinkelman (2011): Migration

| _ | Δ_t log population | | Δ_t females wit | h high school | Δ_t males with high school | |
|---------------|---|----------|--|---------------|--|---------|
| - | OLS | IV | OLS | IV | OLS | IV |
| | (1) | (2) | (3) | (4) | (5) | (6) |
| Panel A. | | | | | | |
| Eskom project | 0.171*** | 3.897*** | 0.001 | 0.129* | 0.001 | 0.076 |
| | (0.045) | (1.427) | (0.005) | (0.058) | (0.003) | (0.050) |
| Ν | 1,816 | 1,816 | 1,816 | 1,816 | 1,816 | 1,816 |
| | $\Delta_t \log$ non–in-migrant population | | Δ_t female employment excluding in-migrants | | Δ_t male employment excluding in-migrants | |
| Panel B. | | | | | | |
| Eskom project | 0.181*** | 4.349*** | 0.000 | 0.116* | -0.008 | 0.086 |
| | (0.048) | (1.586) | (0.005) | (0.069) | (0.005) | (0.069) |
| Ν | 1,816 | 1,816 | 1,816 | 1,816 | 1,816 | 1,816 |

TL;DR:

- Dinkelman (2011) is a seminal study of the effects of rural electrification
- **2** Finds that electrification dramatically increases female employment
- **3** Uses an IV strategy based on land gradient (credible?)